Mandates, Benefits and Grants

Boyertown Area School District 2011-2012 Budget Forum October 19, 2010

Mandate Definition

Man-date [man-deyt]

-noun

a command or authorization to act in a particular way on a public issue given by the electorate to its representative

-verb (used with object)

to authorize or decree (a particular action), as by the enactment of law, or

to order or require; make mandatory: to mandate sweeping changes in the election process.

Public School Beginnings

America's public schools can be traced back to the year 1640. The Massachusetts Puritans established schools to:

- 1. Teach basic reading, some writing and arithmetic skills, and
- 2. Cultivate values that serve a democratic society (some history and civics implied).
- The founders of these schools assumed that families and churches bore the major responsibility for raising a child.
- Gradually, some science and geography were added, but the curriculum was limited and remained focused for 260 years.

Mandates Start

At the beginning of the 20th century, society began to assign additional responsibilities to the schools. Politicians and business leaders saw the schools as a logical site for both the assimilation of immigrants and the social engineering of citizens of the "Industrial Age." The trend of increasing the responsibilities of the public schools has accelerated ever since.

Mandates - 1900 to 1930

Added to the schools responsibilities were:

- 1. nutrition
- 2. immunization
- 3. health
- 4. Phys. Ed., including organized athletics
- 5. the practical arts
- 6. vocational education, including home economics and agricultural education, and
- 7. school transportation began to be mandated

Mandates - 1940s

- 8. business education
- 9. art and music
- 10. speech and drama
- 11. half day kindergarten, and
- 12. school lunch programs appeared

(We take this for granted today. It was, however, a significant step to shift to the schools the job of feeding America's children 1/3 of their daily meals.)

Mandates - 1950s

- 13. expanded science and math education
- 14. safety education
- 15. driver's education
- 16. expanded music and art education
- 17. foreign language requirements were strengthened, and
- 18. sex education was introduced (topics continue to escalate)

Mandates - 1960s

- 19. Advanced Placement programs
- 20. Head Start
- 21. Title I
- 22. adult education
- 23. consumer education
- 24. career education, and
- 25. peace, leisure, and recreation education

Mandates – 1970s

- 26. special education (mandated by federal government)
- 27. Title IX programs (greatly expanded athletic programs for girls)
- 28. drug and alcohol abuse education
- 29. parent education
- 30. behavior adjustment classes
- 31. character education
- 32. environmental education
- 33. women's studies
- 34. African-American heritage education, and
- 35. school breakfast programs appeared

Mandates – 1980s

- 36. keyboarding and computer education
- 37. global education
- 38. ethnic education
- 39. multicultural/non-sexist education
- 40. English-as-a-second-language and bilingual education
- 41. teen pregnancy awareness
- 42. Hispanic heritage education
- 43. early childhood education
- 44. Jump Start, Early Start, Even Start, and Prime Start
- 45. full day kindergarten
- 46. pre-school programs for children at-risk
- 47. after school programs for children of working parents
- 48. alternative education in all its forms
- 49. stranger/danger education
- 50. anti-smoking education
- 51. sexual abuse prevention education
- 52. health and psychological services were expanded, and
- 53. child abuse monitoring became a legal requirement for all teachers

Mandates – 1990s

- 54. conflict resolution and peer mediation
- 55. HIV/AIDS education
- 56. CPR training
- 57. death education
- 58. expanded computer and Internet education
- 59. inclusion
- 60. Tech Prep and School to work programs
- 61. gang education (in urban centers), and
- 62. bus safety, bicycle safety, gun safety, and water safety education

Mandates – 21st Century

WE HAVE SUPERIMPOSED UPON EVERYTHING ELSE

63. A layer of high-stakes, standardized tests

Mandates added this past week

- Require school boards to develop a policy that permits students of school age to possess and self-administer an epinephrine auto-injector (epi-pen) while in a school setting
- Require school entities to include food allergy reaction management in their local wellness policies
- Require PDE to report graduation and dropout rates in the state (disaggregated by various demographic characteristics) and implement a data collection and reporting system
- Require school districts to develop a dating violence policy, conduct dating violence training for staff, and incorporate dating violence education into the health curriculum in grades 7-12. Students can be exempt from the education program if their parents do not wish for them to participate

EDUCATION TIME AND MONEY

- ► IN MOST STATES WE HAVE NOT ADDED A SINGLE MINUTE TO THE SCHOOL CALENDAR IN FIVE DECADES
- FUNDING OF MOST SCHOOLS HAS BEEN REDUCED ALSO
- PRIOR TO THE 1980s, THE STATE FUNDED 50% OF EACH PA PUBLIC SCHOOLS BUDGET
- THE FUNDING FORMULA WAS CHANGED TO INCORPORATE SEVERAL VARIABLES INCLUDING POVERTY AND ENGLISH LANGUAGE LEARNERS
- CURRENTLY THE STATE FUNDS LESS THAN 30% OF THE BOYERTOWN AREA SCHOOL DISTRICT

Mandates and Funding

Federal Stimulus Funds

- ► ARRA IDEA \$1.4 million to fund special education for 09-10 and 10-11. Funding disappears for 11-12. How do we fund the 10 positions created with these funds?
- ▶ ARRA SFSF State Fiscal Stabilization Funds have been utilized in Harrisburg to increase the Basic Ed Subsidy to all school districts. What happens next year when the SFSF funds are no longer available?

Mandated Benefits

- <u>All</u> employees have government mandated benefits, including:
- FICA Employee and Employer each contribute 6.2% for Social Security benefits. The State assumes 50% of cost.
- Medicare Employee and Employer each contribute 1.45% for Medicare benefits. The State assumes 50% of cost.
- State Unemployment Employees can apply for unemployment benefits if laid off or no work. BASD pays actual benefit costs as approved by State.
- Workers' Compensation Employers are required to have workers' comp insurance to cover employees if hurt at work.

Mandated Benefits

School employees have additional government mandated benefits, including:

Retirement Benefits – All State employees are covered by one of two pension plans, PSERS (School Employees) or SERS (State Employees). The benefits are mandated by the legislators and the funding of pensions is administered by a State appointed Pension Board, which establishes the rate of each districts contribution rate based on actuarial calculations. The State shares in at least 50% of the cost of this benefit.

Mandated Benefits

Boyertown School employees have additional mandated benefits based on collective bargaining agreements and compensation plans. These include:

Health Benefits, including medical, prescription, dental, and vision

Welfare Benefits, including life and long-term disability insurance (for some employee classes)

Educational Benefits, including tuition reimbursement

Based on estimated payroll of \$48.366 million

FICA & Medicare – Budget \$3.7 million

Retirement (PSERS) – Budget at 5.64% = \$2.7 million Projected rate for 11-12 @ 10.59% Projected rate for 12-13 @ 29.46% Projected rate for 13-14 @ 32.32%

PA Unemployment – Budget \$33,000

Actual cost based on unemployment claims

<u>Health Insurance - Budget \$6.7 million</u>

Self Insured for 2010-2011

Budgeted expenditure rose 6% in 2010-11

Early projections mirror BCSHIC increase of 9% for 2011-12

Employee Contributions for 2011-12 - Administrators (13%) Professionals (10%) Classified (8.25%)

Dental Insurance - Budget \$587,000

Self Insured for over 10 years

Rate of expenditure provided by Delta Dental premium

No contributions from employees

Vision Insurance – Budget \$65,000

Basic coverage – \$ allowance every 24 months

Minimal cost \$4.74 single, \$10.84 family/mo.

<u>Life Insurance – Budget \$50,000</u>

Coverage varies by Group from \$50,000 professionals to \$250,000 for administrators

Cost less than \$.09 per \$1,000 per month including ADD

Long Term Disability Insurance - Budget \$18,000

Administrators and classified staff covered

No benefit for Professionals

Option to buy LTD coverage offered

Workers' Comp Insurance – Budget \$300,000

.75 % of annual payroll is budgeted as expenditure Retro-premium plan of insurance based on working safely Experience has been good with a State rating of less than 1.00 (mod)

Tuition Reimbursement – Budget \$500,000

- Offered to all employees to maintain and improve education
- Professionals are reimbursed for approved education credits up to \$3,000 per year
- Administrators at \$3,000 unless enrolled in approved degree program
- Classified Staff are eligible for reimbursement at lower levels

Other Benefits

Sick Days at 1 per month
Personal Days 2 per year
Emergency Days up to 3 per year
Bereavement Leave
Family Medical Leave
Sabbatical Leave
Administrators and Classified staff eligible for vacation

Daily absences relate to the substitute expenditures for required coverage when employees are absent from work – Budget \$750,000

Other Benefits

Administrative staff receive reimbursement of physical examination

Central Administration receive contribution to retirement accounts

Retirement severance amount for administrative, professional and classified employees

Post retirement benefits for long-term employees

